

## Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 OES-03 AEC-05

CIAE-00 H-01 INR-07 L-02 NSAE-00 OIC-02 OMB-01 PA-01

PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15 USIA-06

TRSE-00 RSC-01 NSC-05 BIB-01 DODE-00 /097 R

DRAFTED BY ACDA/NWT/AT:JBORIGHT

APPROVED BY ACDA/D:FIKLE

OES:DHOYLE

IO:JTREVITHICK

AEC:STHOMPSON (INFO)

----- 062756

R 162228Z JAN 75

FM SECSTATE WASHDC

TO USMISSION IAEA VIENNA

INFO AMEMBASSY TOKYO

USMISSION EC BRUSSELS

AMEMBASSY BONN

C O N F I D E N T I A L STATE 011137

E.O. 11652: GDS

TAGS: PARM, TECH, JA, IAEA

SUBJECT: JAPAN-IAEA SAFEGUARDS AGREEMENT

REF: TOKYO 296

1. SUMMARY. RYUKICHI IMAI, DURING VISIT TO ACDA, SAID JAPAN WILL WANT TO MOVE VERY QUICKLY IN SAFEGUARDS NEGOTIATION WITH THE IAEA AND ASKED FOR US SUPPORT IN VIENNA OF JAPANESE PLAN WHICH WOULD EXPEDITE AGREEMENT BY LEAVING CERTAIN DETAILS TO BE COMPLETED LATER. END SUMMARY.

2. IMAI MET, AT HIS REQUEST, WITH ACDA DIRECTOR IKLE ON JANUARY 14. HE OPENED BY SAYING HE HAD A PROBLEM, AND NEEDED SOME US HELP. HE SAID THE RECENT CHANGE OF MITI  
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DIRECTOR HAD CLEARED THE WAY FOR NEGOTIATION OF A SAFE-

GUARDS AGREEMENT WITH THE IAEA, AND THEY WOULD START NEGOTIATION IN VIENNA IN LATE JANUARY. JAPAN WANTED TO MOVE VERY QUICKLY, AND HAVE AN AGREEMENT APPROVED BY THE BOARD OF GOVERNORS IN FEBRUARY, SO IT COULD BE PRESENTED TO THE DIET.

3. IMAI REITERATED BRIEFLY THE NEED FOR AN AGREEMENT WHICH MEETS JAPAN'S NEED FOR APPARENT EQUIVALENCE WITH THE EURATOM SAFEGUARDS ARRANGEMENT, BUT ADDED THAT SOME RECOGNITION OF EURATOM'S MULTINATIONAL CHARACTER WILL REMAIN.

4. THE PROBLEM IMAI SEES IS THAT SOME ASPECTS OF THE EURATOM ARRANGEMENT ARE NOT TECHNICALLY VALID, AND JAPAN SHOULD NOT SIMPLY COPY THEM; HOWEVER, THERE IS NOT TIME TO COMPLETELY WORK OUT SOLUTIONS. THEREFORE, JAPAN WANTS TO NEGOTIATE AN AGREEMENT WHICH LEAVES CERTAIN ELEMENTS TO BE SUBSEQUENTLY WORKED OUT. IMAI ASKED THAT THE US HELP CONVINCE THE IAEA TO ACCEPT THIS SORT OF AGREEMENT.

5. IMAI DESCRIBED THE INADEQUACIES WITH THE EURATOM AGREEMENT ONLY VERY BRIEFLY. HE SAID THE AGREEMENT HAD POLITICAL INPUT AT THE COST OF TECHNICAL VALIDITY. FOR EXAMPLE, THE USE OF THE QUANTITY OF NUCLEAR MATERIAL AS THE ONLY PARAMETER FOR DETERMINING INSPECTION WAS NOT ADEQUATE, THERE IS NO RATIONALE FOR THE SETTING OF DIFFERENT "TRIGGER LEVELS" FOR THE EURATOM AND IAEA INSPECTION, AND THE APPARENT TRADE-OFF OF EURATOM AND IAEA INSPECTION EFFORT HAS NO TECHNICAL BASIS.

6. IMAI MENTIONED THAT EURATOM WAS HIRING AN ARMY OF INSPECTORS TO CARRY OUT THEIR END OF THE BARGAIN. ALTHOUGH IMAI DID NOT DIRECTLY SAY SO, IT SEEMS REASONABLY CLEAR THAT AT LEAST PART OF JAPAN'S GOAL IN THEIR NEGOTIATION WILL BE TO AVOID, TO THE EXTENT POSSIBLE, A COMMITMENT TO A SIMILAR LARGE INSPECTION EFFORT. THUS, IMAI'S DESIRE FOR IAEA AGREEMENT TO HIS APPROACH MAY BE ESSENTIALLY THE SAME AS ETO'S VIEW (REFTEL) OF THE NEED FOR AN IAEA CONCESSION.

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7. IMAI WAS TOLD THAT IF THE US WAS TO DEVELOP A VIEW ON THE PROPOSED AGREEMENT, WE WOULD NEED MORE DETAIL. IKLE ASKED HOW CERTAIN JAPANESE NPT RATIFICATION WOULD BE, ASSUMING THE SAFEGUARDS AGREEMENT WERE REACHED. IMAI SAID THERE ARE ALL SORTS OF POLITICAL COMPLICATIONS, BUT THAT IT IS POSSIBLE RATIFICATION COULD BE COMPLETE BEFORE THE NPT REVIEW CONFERENCE. HE SAID THAT A GROUP OF

NPT ADVOCATES ARE ATTEMPTING TO SMOKE OUT ANY OPPOSITION  
NOW (E.G., BY TALKING TO NAKASONE) TO FACILITATE  
APPROVAL WHEN THE NPT IS SUBMITTED TO THE DIET.

8. WOULD APPRECIATE MISSION'S ASSESSMENT OF THE ABOVE.  
IMAI IMPLIED WE WOULD GET THE JAPANESE DRAFT IN VIENNA.  
IF THE DRAFT IS GIVEN TO YOU WE WOULD LIKE TO RECEIVE IT  
SOONEST, TOGETHER WITH YOUR VIEW AS TO DESIRABILITY OF  
US SUPPORT. KISSINGER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
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